Session of 2018

## HOUSE BILL No. 2579

By Committee on Judiciary

1-30

AN ACT concerning civil actions; relating to wrongful conviction and 1 imprisonment; compensation; amending K.S.A. 2017 Supp. 75-6117 2 3 and repealing the existing section. 4 5 WHEREAS, The Legislature intends by enactment of the provisions of this act that those innocent persons who can demonstrate by a 6 preponderance of evidence that they were mistakenly convicted and 7 imprisoned be able to recover damages against the State; and 8 9 WHEREAS, The Legislature finds and declares that innocent persons who have been convicted of crimes and subsequently imprisoned have 10 11 been frustrated in seeking legal redress and that such persons should have 12 an available avenue of redress to seek compensation for damages. 13 Now, therefore: Be it enacted by the Legislature of the State of Kansas: 14 New Section 1. (a) As used in this section, "claimant" means a person 15 convicted and subsequently imprisoned for one or more crimes that such 16 person did not commit. 17 18 (b) Notwithstanding the provisions of any other law, a claimant may bring an action in the district court seeking damages from the state 19 20 pursuant to this section. 21 (c) (1) The claimant shall establish the following by a preponderance 22 of evidence: 23 (A) The claimant was convicted of a felony crime and subsequently 24 imprisoned; 25 (B) the claimant's judgment of conviction was reversed or vacated 26 and either the charges were dismissed or on retrial the claimant was found 27 to be not guilty; 28 (C) the claimant did not commit the crime or crimes for which the 29 claimant was convicted and was not an accessory or accomplice to the acts 30 that were the basis of the conviction and resulted in a reversal or vacation 31 of the judgment of conviction, dismissal of the charges or finding of not 32 guilty on retrial; and 33 (D) the claimant did not commit or suborn perjury, fabricate 34 evidence, or by the claimant's own conduct cause or bring about the 35 conviction. Neither a confession nor admission later found to be false or a 36 guilty plea shall constitute committing or suborning perjury, fabricating 17

1 evidence or causing or bringing about the conviction under this subsection.

2 (2) The court, in exercising its discretion as permitted by law 3 regarding the weight and admissibility of evidence submitted pursuant to 4 this section, may, in the interest of justice, give due consideration to 5 difficulties of proof caused by the passage of time, the death or 6 unavailability of witnesses, the destruction of evidence or other factors not 7 caused by such persons or those acting on their behalf.

8 (d) (1) The suit, accompanied by a statement of the facts concerning 9 the claim for damages, verified in the manner provided for the verification 10 of complaints in the rules of civil procedure, shall be brought by the 11 claimant within a period of two years after the: (A) Dismissal of the 12 criminal charges against the claimant or finding of not guilty on retrial; or 13 (B) grant of a pardon to the claimant.

(2) A claimant convicted, imprisoned and released from custody
before July 1, 2018, must commence an action under this section no later
than July 1, 2020.

(e) (1) Damages awarded under this section shall be:

(A) \$80,000 for each year of imprisonment, except as provided in
subsection (d)(2); and

(B) not less than \$25,000 for each additional year served on parole or
postrelease supervision or each additional year the claimant was required
to register as an offender under the Kansas offender registration act,
whichever is greater.

(2) A claimant shall not receive compensation for any period of
 incarceration during which the claimant was concurrently serving a
 sentence for a conviction of another crime for which such claimant was
 lawfully incarcerated.

(3) The court shall order that the award be paid either in one lump
sum or as a combination of an initial payment determined by the court
with the remainder paid as an annuity. The court shall consider the best
interests of the claimant in making such determination.

32 (4) In addition to the damages awarded pursuant to subsection (e)(1),33 the claimant:

34 (A) Shall be entitled to receive reasonable attorney fees and costs35 related to the litigation; and

(B) may also be awarded other non-monetary relief as sought in the
 complaint including, but not limited to, vocational training, tuition
 assistance, counseling, housing assistance and health insurance coverage,
 as appropriate.

40 (5) Damages awarded under this section shall not be subject to 41 treatment as gross income to the claimant.

42 (f) (1) If, at the time of the judgment entry referred to in subsection 43 (e), the claimant has won a monetary award against the state or any 1 political subdivision thereof in a civil action related to the same subject,

2 the amount of the award in the action, less any sums paid to attorneys or 3 for costs in litigating the other civil action, shall be deducted from the sum 4 of money to which the claimant is entitled under this section. The court 5 shall include in the judgment entry an award to the state of any amount 6 deducted pursuant to this subsection.

7 (2) If subsection (f)(1) does not apply and if, after the time of the 8 judgment entry referred to in subsection (e), the claimant wins a monetary 9 award against the state or any political subdivision thereof in a civil action related to the same subject, the claimant shall reimburse the state for the 10 sum of money paid under the judgment entry referred to in subsection (e). 11 12 A reimbursement required under this subsection shall not exceed the 13 amount of the monetary award the claimant wins for damages in the other 14 civil action

(g) If the court finds that the claimant is entitled to a judgment, it
shall enter a certificate of innocence finding that the claimant was innocent
of all crimes for which the claimant was mistakenly convicted. The clerk
of the court shall send a certified copy of the certificate of innocence and
the judgment entry to the attorney general for payment pursuant to K.S.A.
75-6117, and amendments thereto.

(h) (1) Upon entry of a certificate of innocence, the court shall order
 the associated convictions and arrest records expunged and purged from all
 applicable state and federal systems pursuant to this subsection. The court
 shall enter the expungement order regardless of whether the claimant has
 prior criminal convictions.

(2) The order of expungement shall state the:

(A) Claimant's full name;

(B) claimant's full name at the time of arrest and conviction, ifdifferent than the claimant's current name;

30 31

26

27

- (C) claimant's sex, race and date of birth;
- (D) crime for which the claimant was arrested and convicted;

32 (E) date of the claimant's arrest and date of the claimant's conviction;33 and

(F) identity of the arresting law enforcement authority and identity ofthe convicting court.

36 (3) The order of expungement shall also direct the Kansas bureau of 37 investigation to purge the conviction and arrest information from the 38 criminal justice information system central repository and all applicable 39 state and federal databases. The clerk of the court shall send a certified 40 copy of the order to the Kansas bureau of investigation, which shall carry 41 out the order and shall notify the federal bureau of investigation, the secretary of corrections and any other criminal justice agency that may 42 43 have a record of the conviction and arrest.

4

1 (4) If a certificate of innocence and an order of expungement are 2 entered pursuant to this section, the claimant shall be treated as not having 3 been arrested or convicted of the crime.

4 5 (i) The decision to grant or deny a certificate of innocence shall not have a res judicata effect on any other proceedings.

6 Sec. 2. K.S.A. 2017 Supp. 75-6117 is hereby amended to read as 7 follows: 75-6117. (a) There is hereby established in the state treasury the 8 tort claims fund which shall be administered by the attorney general. All 9 expenditures from such fund shall be made upon warrants of the director 10 of accounts and reports pursuant to vouchers approved by the attorney 11 general or by a designee of the attorney general.

12 (b) (1) Moneys in the tort claims fund shall be used only for the purpose of paying (1): (A) Compromises, settlements and final judgments 13 14 arising from claims against the state or an employee of the state under the Kansas tort claims act or under the civil rights laws of the United States or 15 16 of the state of Kansas-and (2); (B) costs of defending the state or an 17 employee of the state in any actions or proceedings on those claims; and 18 (C) judgments arising from claims pursuant to section 1, and amendments 19 thereto.

20 (2) Payment of a compromise or settlement shall be subject to 21 approval by the state finance council as provided in K.S.A. 75-6106, and 22 amendments thereto. Payment of a final judgment shall be made from the 23 fund if there has been a determination of any appeal taken from the 24 judgment or, if no appeal is taken, if the time for appeal has expired. No 25 payment shall be made from the fund to satisfy a compromise, settlement 26 or final judgment when there exists insurance coverage obtained therefor, 27 except that payment shall be made from the fund to satisfy a compromise 28 settlement or final judgment for claims against the state or an employee of 29 the state in any actions or proceedings arising from rendering or failure to render professional services by: (A) A charitable health care provider as 30 31 defined by K.S.A. 75-6102, and amendments thereto;; (B) a local health 32 department as defined by K.S.A. 65-241, and amendments thereto, or an 33 employee thereof; or (C) an indigent health care clinic as defined by 34 K.S.A. 75-6115, and amendments thereto, or an employee thereof, even if 35 there exists insurance coverage obtained therefor.

(c) Upon certification by the attorney general to the director of accounts and reports that the unencumbered balance in the tort claims fund is insufficient to pay an amount for which the fund is liable, the director of accounts and reports shall transfer an amount equal to the insufficiency from the state general fund to the tort claims fund.

(d) When payment is made from the Kansas tort claims fund on
behalf of the university of Kansas hospital authority, the authority shall
transfer to the tort claims fund an amount equal to the payment made by

- 1 the tort claims fund on behalf of the authority.
- 2 (e) This section shall be part of and supplemental to the Kansas tort 3 claims act.
- 4 Sec. 3. K.S.A. 2017 Supp. 75-6117 is hereby repealed.
- 5 Sec. 4. This act shall take effect and be in force from and after its 6 publication in the statute book.