Session of 2019

## HOUSE BILL No. 2160

## By Committee on Taxation

2-6

AN ACT concerning sales and compensating use tax; relating to 2 countywide retailers' sales tax; election, Wabaunsee county; amending 3 K.S.A. 2018 Supp. 12-187 and repealing the existing section.

4 5

1

Be it enacted by the Legislature of the State of Kansas:

6 Section 1. K.S.A. 2018 Supp. 12-187 is hereby amended to read as 7 follows: 12-187. (a) No city shall impose a retailers' sales tax under the 8 provisions of this act without the governing body of such city having first 9 submitted such proposition to and having received the approval of a 10 majority of the electors of the city voting thereon at an election called and 11 held therefor. The governing body of any city may submit the question of 12 imposing a retailers' sales tax and the governing body shall be required to 13 submit the question upon submission of a petition signed by electors of 14 such city equal in number to not less than 10% of the electors of such city.

15 (b) (1) The board of county commissioners of any county may submit 16 the question of imposing a countywide retailers' sales tax to the electors at an election called and held thereon, and any such board shall be required 17 18 to submit the question upon submission of a petition signed by electors of 19 such county equal in number to not less than 10% of the electors of such 20 county who voted at the last preceding general election for the office of 21 secretary of state, or upon receiving resolutions requesting such an election 22 passed by not less than  $\frac{2}{3}$  of the membership of the governing body of 23 each of one or more cities within such county which contains a population 24 of not less than 25% of the entire population of the county, or upon 25 receiving resolutions requesting such an election passed by 2/3 of the 26 membership of the governing body of each of one or more taxing 27 subdivisions within such county which levy not less than 25% of the 28 property taxes levied by all taxing subdivisions within the county.

29 (2) The board of county commissioners of Anderson, Atchison, 30 Barton, Brown, Butler, Chase, Cowley, Cherokee, Crawford, Ford, 31 Franklin, Jefferson, Linn, Lyon, Marion, Miami, Montgomery, Neosho, 32 Osage, Ottawa, Reno, Riley, Saline, Seward, Sumner, Thomas, Wabaunsee, Wilson and Wyandotte counties may submit the question of 33 34 imposing a countywide retailers' sales tax and pledging the revenue 35 received therefrom for the purpose of financing the construction or 36 remodeling of a courthouse, jail, law enforcement center facility or other

1 county administrative facility, to the electors at an election called and held 2 thereon. The tax imposed pursuant to this paragraph shall expire when 3 sales tax sufficient to pay all of the costs incurred in the financing of such 4 facility has been collected by retailers as determined by the secretary of 5 revenue. Nothing in this paragraph shall be construed to allow the rate of 6 tax imposed by Butler, Chase, Cowley, Lyon, Montgomery, Neosho, Riley, 7 Sumner or Wilson county pursuant to this paragraph to exceed or be 8 imposed at any rate other than the rates prescribed in K.S.A. 12-189, and 9 amendments thereto.

10 (3) (A) Except as otherwise provided in this paragraph, the result of the election held on November 8, 1988, on the question submitted by the 11 board of county commissioners of Jackson county for the purpose of 12 13 increasing its countywide retailers' sales tax by 1% is hereby declared 14 valid, and the revenue received therefrom by the county shall be expended 15 solely for the purpose of financing the Banner Creek reservoir project. The 16 tax imposed pursuant to this paragraph shall take effect on the effective 17 date of this act and shall expire not later than five years after such date.

(B) The result of the election held on November 8, 1994, on the
question submitted by the board of county commissioners of Ottawa
county for the purpose of increasing its countywide retailers' sales tax by
1% is hereby declared valid, and the revenue received therefrom by the
county shall be expended solely for the purpose of financing the erection,
construction and furnishing of a law enforcement center and jail facility.

24 (C) Except as otherwise provided in this paragraph, the result of the 25 election held on November 2, 2004, on the question submitted by the board of county commissioners of Sedgwick county for the purpose of 26 27 increasing its countywide retailers' sales tax by 1% is hereby declared 28 valid, and the revenue received therefrom by the county shall be used only 29 to pay the costs of: (i) Acquisition of a site and constructing and equipping 30 thereon a new regional events center, associated parking and infrastructure 31 improvements and related appurtenances thereto, to be located in the 32 downtown area of the city of Wichita, Kansas, (the "downtown arena"); 33 (ii) design for the Kansas coliseum complex and construction of 34 improvements to the pavilions; and (iii) establishing an operating and maintenance reserve for the downtown arena and the Kansas coliseum 35 36 complex. The tax imposed pursuant to this paragraph shall commence on 37 July 1, 2005, and shall terminate not later than 30 months after the 38 commencement thereof.

(D) Except as otherwise provided in this paragraph, the result of the election held on August 5, 2008, on the question submitted by the board of county commissioners of Lyon county for the purpose of increasing its countywide retailers' sales tax by 1% is hereby declared valid, and the revenue received therefrom by the county shall be expended for the purposes of ad valorem tax reduction and capital outlay. The tax imposed
 pursuant to this paragraph shall terminate not later than five years after the
 commencement thereof.

4 (E) Except as otherwise provided in this paragraph, the result of the 5 election held on August 5, 2008, on the question submitted by the board of 6 county commissioners of Rawlins county for the purpose of increasing its 7 countywide retailers' sales tax by 0.75% is hereby declared valid, and the 8 revenue received therefrom by the county shall be expended for the purposes of financing the costs of a swimming pool. The tax imposed 9 10 pursuant to this paragraph shall terminate not later than 15 years after the commencement thereof or upon payment of all costs authorized pursuant 11 12 to this paragraph in the financing of such project.

(F) The result of the election held on December 1, 2009, on the 13 14 question submitted by the board of county commissioners of Chautauqua county for the purpose of increasing its countywide retailers' sales tax by 15 16 1% is hereby declared valid, and the revenue received from such tax by the county shall be expended for the purposes of financing the costs of 17 18 constructing, furnishing and equipping a county jail and law enforcement 19 center and necessary improvements appurtenant to such jail and law 20 enforcement center. Any tax imposed pursuant to authority granted in this 21 paragraph shall terminate upon payment of all costs authorized pursuant to 22 this paragraph incurred in the financing of the project described in this 23 paragraph.

24 (G) The result of the election held on April 7, 2015, on the question 25 submitted by the board of county commissioners of Bourbon county for the purpose of increasing its retailers' sales tax by 0.4% is hereby declared 26 27 valid, and the revenue received therefrom by the county shall be expended 28 solely for the purpose of financing the costs of constructing, furnishing 29 and operating a courthouse, law enforcement center or jail facility 30 improvements. Any tax imposed pursuant to authority granted in this 31 paragraph shall terminate upon payment of all costs authorized pursuant to 32 this paragraph incurred in the financing of the project described in this 33 paragraph.

34 (4) The board of county commissioners of Finney and Ford counties may submit the question of imposing a countywide retailers' sales tax at 35 36 the rate of 0.25% and pledging the revenue received therefrom for the 37 purpose of financing all or any portion of the cost to be paid by Finney or 38 Ford county for construction of highway projects identified as system 39 enhancements under the provisions of K.S.A. 68-2314(b)(5), and 40 amendments thereto, to the electors at an election called and held thereon. 41 Such election shall be called and held in the manner provided by the general bond law. The tax imposed pursuant to this paragraph shall expire 42 43 upon the payment of all costs authorized pursuant to this paragraph in the

financing of such highway projects. Nothing in this paragraph shall be 1 2 construed to allow the rate of tax imposed by Finney or Ford county 3 pursuant to this paragraph to exceed the maximum rate prescribed in 4 K.S.A. 12-189, and amendments thereto. If any funds remain upon the 5 payment of all costs authorized pursuant to this paragraph in the financing 6 of such highway projects in Finney county, the state treasurer shall remit 7 such funds to the treasurer of Finney county and upon receipt of such 8 moneys shall be deposited to the credit of the county road and bridge fund. 9 If any funds remain upon the payment of all costs authorized pursuant to 10 this paragraph in the financing of such highway projects in Ford county, the state treasurer shall remit such funds to the treasurer of Ford county 11 12 and upon receipt of such moneys shall be deposited to the credit of the 13 county road and bridge fund.

14 (5) The board of county commissioners of any county may submit the 15 question of imposing a retailers' sales tax at the rate of 0.25%, 0.5%, 0.75% or 1% and pledging the revenue received therefrom for the purpose 16 17 of financing the provision of health care services, as enumerated in the 18 question, to the electors at an election called and held thereon. Whenever 19 any county imposes a tax pursuant to this paragraph, any tax imposed 20 pursuant to subsection (a)(2) by any city located in such county shall 21 expire upon the effective date of the imposition of the countywide tax, and 22 thereafter the state treasurer shall remit to each such city that portion of the 23 countywide tax revenue collected by retailers within such city as certified 24 by the director of taxation. The tax imposed pursuant to this paragraph 25 shall be deemed to be in addition to the rate limitations prescribed in 26 K.S.A. 12-189, and amendments thereto. As used in this paragraph, health 27 care services shall include, but not be limited to, the following: Local 28 health departments, city or county hospitals, city or county nursing homes, preventive health care services including immunizations, prenatal care and 29 the postponement of entry into nursing homes by home care services, 30 31 mental health services, indigent health care, physician or health care 32 worker recruitment, health education, emergency medical services, rural 33 health clinics, integration of health care services, home health services and 34 rural health networks.

35 (6) The board of county commissioners of Allen county may submit 36 the question of imposing a countywide retailers' sales tax at the rate of 37 0.5% and pledging the revenue received therefrom for the purpose of 38 financing the costs of operation and construction of a solid waste disposal 39 area or the modification of an existing landfill to comply with federal 40 regulations to the electors at an election called and held thereon. The tax 41 imposed pursuant to this paragraph shall expire upon the payment of all 42 costs incurred in the financing of the project undertaken. Nothing in this 43 paragraph shall be construed to allow the rate of tax imposed by Allen

2

3 (7) The board of county commissioners of Clay, Dickinson and 4 Miami county may submit the question of imposing a countywide retailers' 5 sales tax at the rate of 0.50% in the case of Clay and Dickinson county and 6 at a rate of up to 1% in the case of Miami county, and pledging the revenue 7 received therefrom for the purpose of financing the costs of roadway 8 construction and improvement to the electors at an election called and held 9 thereon. Except as otherwise provided, the tax imposed pursuant to this paragraph shall expire after five years from the date such tax is first 10 collected. The result of the election held on November 2, 2004, on the 11 question submitted by the board of county commissioners of Miami 12 county for the purpose of extending for an additional five-year period the 13 countywide retailers' sales tax imposed pursuant to this subsection in 14 Miami county is hereby declared valid. The countywide retailers' sales tax 15 imposed pursuant to this subsection in Clay and Miami county may be 16 17 extended or reenacted for additional five-year periods upon the board of county commissioners of Clay and Miami county submitting such question 18 19 to the electors at an election called and held thereon for each additional 20 five-year period as provided by law.

21 (8) The board of county commissioners of Sherman county may 22 submit the question of imposing a countywide retailers' sales tax at the rate 23 of 1% and pledging the revenue received therefrom for the purpose of 24 financing the costs of street and roadway improvements to the electors at 25 an election called and held thereon. The tax imposed pursuant to this 26 paragraph shall expire upon payment of all costs authorized pursuant to 27 this paragraph in the financing of such project.

28 (9) The board of county commissioners of Cowley, Crawford, Russell 29 and Woodson county may submit the question of imposing a countywide retailers' sales tax at the rate of 0.5% in the case of Crawford, Russell and 30 31 Woodson county and at a rate of up to 0.25%, in the case of Cowley 32 county and pledging the revenue received therefrom for the purpose of 33 financing economic development initiatives or public infrastructure 34 projects. The tax imposed pursuant to this paragraph shall expire after five 35 years from the date such tax is first collected.

36 The board of county commissioners of Franklin county may (10)37 submit the question of imposing a countywide retailers' sales tax at the rate 38 of 0.25% and pledging the revenue received therefrom for the purpose of 39 financing recreational facilities. The tax imposed pursuant to this 40 paragraph shall expire upon payment of all costs authorized in financing 41 such facilities.

42 (11) The board of county commissioners of Douglas county may 43 submit the question of imposing a countywide retailers' sales tax at the rate

<sup>1</sup> county pursuant to this paragraph to exceed or be imposed at any rate other than the rates prescribed in K.S.A. 12-189, and amendments thereto.

of 0.25% and pledging the revenue received therefrom for the purposes of
 conservation, access and management of open space; preservation of
 cultural heritage; and economic development projects and activities.

4 (12) The board of county commissioners of Shawnee county may submit the question of imposing a countywide retailers' sales tax at the rate 5 6 of 0.25% and pledging the revenue received therefrom to the city of 7 Topeka for the purpose of financing the costs of rebuilding the Topeka 8 boulevard bridge and other public infrastructure improvements associated 9 with such project to the electors at an election called and held thereon. The 10 tax imposed pursuant to this paragraph shall expire upon payment of all costs authorized in financing such project. 11

12 The board of county commissioners of Jackson county may (13)submit the question of imposing a countywide retailers' sales tax at a rate 13 of 0.4% and pledging the revenue received therefrom as follows: 50% of 14 such revenues for the purpose of financing for economic development 15 initiatives; and 50% of such revenues for the purpose of financing public 16 17 infrastructure projects to the electors at an election called and held thereon. 18 The tax imposed pursuant to this paragraph shall expire after seven years 19 from the date such tax is first collected. The board of county 20 commissioners of Jackson county may submit the question of imposing a 21 countywide retailers' sales tax at a rate of 0.4% which such tax shall take 22 effect after the expiration of the tax imposed pursuant to this paragraph 23 prior to the effective date of this act, and pledging the revenue received 24 therefrom for the purpose of financing public infrastructure projects to the 25 electors at an election called and held thereon. Such tax shall expire after 26 seven years from the date such tax is first collected.

(14) The board of county commissioners of Neosho county may submit the question of imposing a countywide retailers' sales tax at the rate of 0.5% and pledging the revenue received therefrom for the purpose of financing the costs of roadway construction and improvement to the electors at an election called and held thereon. The tax imposed pursuant to this paragraph shall expire upon payment of all costs authorized pursuant to this paragraph in the financing of such project.

(15) The board of county commissioners of Saline county may submit the question of imposing a countywide retailers' sales tax at the rate of up to 0.5% and pledging the revenue received therefrom for the purpose of financing the costs of construction and operation of an expo center to the electors at an election called and held thereon. The tax imposed pursuant to this paragraph shall expire after five years from the date such tax is first collected.

41 (16) The board of county commissioners of Harvey county may
42 submit the question of imposing a countywide retailers' sales tax at the rate
43 of 1.0% and pledging the revenue received therefrom for the purpose of

financing the costs of property tax relief, economic development initiatives
 and public infrastructure improvements to the electors at an election called
 and held thereon.

4 (17) The board of county commissioners of Atchison county may submit the question of imposing a countywide retailers' sales tax at the rate of 0.25% and pledging the revenue received therefrom for the purpose of financing the costs of construction and maintenance of sports and recreational facilities to the electors at an election called and held thereon. 9 The tax imposed pursuant to this paragraph shall expire upon payment of 10 all costs authorized in financing such facilities.

The board of county commissioners of Wabaunsee county may 11 (18)submit the question of imposing a countywide retailers' sales tax at the rate 12 of 0.5% and pledging the revenue received therefrom for the purpose of 13 financing the costs of bridge and roadway construction and improvement 14 to the electors at an election called and held thereon. The tax imposed 15 16 pursuant to this paragraph shall expire after 15 years from the date such tax is first collected. The countywide retailers' sales tax imposed pursuant 17 to this paragraph may be extended or reenacted for additional periods not 18 19 exceeding 15 years upon the board of county commissioners of Wabaunsee 20 county submitting such question to the electors at an election called and 21 held thereon for each extension or reenactment period as provided by law.

22 The board of county commissioners of Jefferson county may (19) 23 submit the question of imposing a countywide retailers' sales tax at the rate of 1% and pledging the revenue received therefrom for the purpose of 24 25 financing the costs of roadway construction and improvement to the electors at an election called and held thereon. The tax imposed pursuant 26 27 to this paragraph shall expire after six years from the date such tax is first 28 collected. The countywide retailers' sales tax imposed pursuant to this 29 paragraph may be extended or reenacted for additional six-year periods 30 upon the board of county commissioners of Jefferson county submitting 31 such question to the electors at an election called and held thereon for each 32 additional six-year period as provided by law.

(20) The board of county commissioners of Riley county may submit the question of imposing a countywide retailers' sales tax at the rate of up to 1% and pledging the revenue received therefrom for the purpose of financing the costs of bridge and roadway construction and improvement to the electors at an election called and held thereon. The tax imposed pursuant to this paragraph shall expire after five years from the date such tax is first collected.

40 (21) The board of county commissioners of Johnson county may
41 submit the question of imposing a countywide retailers' sales tax at the rate
42 of 0.25% and pledging the revenue received therefrom for the purpose of
43 financing the construction and operation costs of public safety projects,

including, but not limited to, a jail, detention center, sheriff's resource 1 2 center, crime lab or other county administrative or operational facility dedicated to public safety, to the electors at an election called and held 3 4 thereon. The tax imposed pursuant to this paragraph shall expire after 10 5 years from the date such tax is first collected. The countywide retailers' 6 sales tax imposed pursuant to this subsection may be extended or 7 reenacted for additional periods not exceeding 10 years upon the board of 8 county commissioners of Johnson county submitting such question to the 9 electors at an election called and held thereon for each additional ten-year 10 period as provided by law.

(22) The board of county commissioners of Wilson county may 11 12 submit the question of imposing a countywide retailers' sales tax at the rate of up to 1% and pledging the revenue received therefrom for the purpose 13 of financing the costs of roadway construction and improvements to 14 federal highways, the development of a new industrial park and other 15 16 public infrastructure improvements to the electors at an election called and 17 held thereon. The tax imposed pursuant to this paragraph shall expire upon 18 payment of all costs authorized pursuant to this paragraph in the financing 19 of such project or projects.

(23) The board of county commissioners of Butler county may 20 21 submit the question of imposing a countywide retailers' sales tax at the rate 22 of either 0.25%, 0.5%, 0.75% or 1% and pledging the revenue received 23 therefrom for the purpose of financing the costs of public safety capital 24 projects or bridge and roadway construction projects, or both, to the 25 electors at an election called and held thereon. The tax imposed pursuant 26 to this paragraph shall expire upon payment of all costs authorized in 27 financing such projects.

28 The board of county commissioners of Barton county may (24)29 submit the question of imposing a countywide retailers' sales tax at the rate of up to 0.5% and pledging the revenue received therefrom for the purpose 30 31 of financing the costs of roadway and bridge construction and 32 improvement and infrastructure development and improvement to the 33 electors at an election called and held thereon. The tax imposed pursuant 34 to this paragraph shall expire after 10 years from the date such tax is first 35 collected.

36 (25) The board of county commissioners of Jefferson county may 37 submit the question of imposing a countywide retailers' sales tax at the rate 38 of 0.25% and pledging the revenue received therefrom for the purpose of 39 financing the costs of the county's obligation as participating employer to make employer contributions and other required contributions to the 40 41 Kansas public employees retirement system for eligible employees of the 42 county who are members of the Kansas police and firemen's retirement 43 system, to the electors at an election called and held thereon. The tax

1

imposed pursuant to this paragraph shall expire upon payment of all costs

2 authorized in financing such purpose.

(26) The board of county commissioners of Pottawatomie county 3 4 may submit the question of imposing a countywide retailers' sales tax at the rate of up to 0.5% and pledging the revenue received therefrom for the 5 6 purpose of financing the costs of construction or remodeling of a 7 courthouse, jail, law enforcement center facility or other county 8 administrative facility, or public infrastructure improvements, or both, to 9 the electors at an election called and held thereon. The tax imposed 10 pursuant to this paragraph shall expire upon payment of all costs authorized in financing such project or projects. 11

12 (27) The board of county commissioners of Kingman county may 13 submit the question of imposing a countywide retailers' sales tax at the rate of 0.25%, 0.5%, 0.75% or 1% and pledging the revenue received 14 therefrom for the purpose of financing the costs of constructing and 15 16 furnishing a law enforcement center and jail facility and the costs of 17 roadway and bridge improvements to the electors at an election called and 18 held thereon. The tax imposed pursuant to this paragraph shall expire not 19 later than 20 years from the date such tax is first collected.

20 (28) The board of county commissioners of Edwards county may 21 submit the question of imposing a countywide retailers' sales tax at the rate 22 of 0.375% and pledging the revenue therefrom for the purpose of 23 financing the costs of economic development initiatives to the electors at 24 an election called and held thereon.

(29) The board of county commissioners of Rooks county may submit the question of imposing a countywide retailers' sales tax at the rate of 0.5% and pledging the revenue therefrom for the purpose of financing the costs of constructing or remodeling and furnishing a jail facility to the electors at an election called and held thereon. The tax imposed pursuant to this paragraph shall expire upon the payment of all costs authorized in financing such project or projects.

(30) The board of county commissioners of Douglas county may submit the question of imposing a countywide retailers' sales tax at the rate of 0.5% and pledging the revenue received therefrom for the purpose of financing the construction or remodeling of a courthouse, jail, law enforcement center facility, detention facility or other county administrative facility, specifically including mental health and for the operation thereof.

39 (31) The board of county commissioners of Bourbon county may 40 submit the question of imposing a countywide retailers' sales tax at the rate 41 of up to 1%, in increments of 0.05%, and pledging the revenue received 42 therefrom for the purpose of financing the costs of constructing, furnishing 43 and operating a courthouse, law enforcement center or jail facility 1 improvements to the electors at an election called and held thereon.

2 (32) The board of county commissioners of Marion county may 3 submit the question of imposing a countywide retailers' sales tax at the rate 4 of 0.5% and pledging the revenue received therefrom for the purpose of 5 financing the costs of property tax relief, economic development initiatives 6 and the construction of public infrastructure improvements, including 7 buildings, to the electors at an election called and held thereon.

8 (c) The boards of county commissioners of any two or more 9 contiguous counties, upon adoption of a joint resolution by such boards, 10 may submit the question of imposing a retailers' sales tax within such counties to the electors of such counties at an election called and held 11 12 thereon and such boards of any two or more contiguous counties shall be 13 required to submit such question upon submission of a petition in each of such counties, signed by a number of electors of each of such counties 14 15 where submitted equal in number to not less than 10% of the electors of 16 each of such counties who voted at the last preceding general election for 17 the office of secretary of state, or upon receiving resolutions requesting 18 such an election passed by not less than  $\frac{2}{3}$  of the membership of the 19 governing body of each of one or more cities within each of such counties 20 which contains a population of not less than 25% of the entire population 21 of each of such counties, or upon receiving resolutions requesting such an 22 election passed by  $\frac{2}{3}$  of the membership of the governing body of each of 23 one or more taxing subdivisions within each of such counties which levy 24 not less than 25% of the property taxes levied by all taxing subdivisions 25 within each of such counties.

(d) Any city retailers' sales tax being levied by a city prior to July 1,
2006, shall continue in effect until repealed in the manner provided herein
for the adoption and approval of such tax or until repealed by the adoption
of an ordinance for such repeal. Any countywide retailers' sales tax in the
amount of 0.5% or 1% in effect on July 1, 1990, shall continue in effect
until repealed in the manner provided herein for the adoption and approval
of such tax.

33 (e) Any city or county proposing to adopt a retailers' sales tax shall 34 give notice of its intention to submit such proposition for approval by the 35 electors in the manner required by K.S.A. 10-120, and amendments 36 thereto. The notices shall state the time of the election and the rate and 37 effective date of the proposed tax. If a majority of the electors voting 38 thereon at such election fail to approve the proposition, such proposition 39 may be resubmitted under the conditions and in the manner provided in 40 this act for submission of the proposition. If a majority of the electors 41 voting thereon at such election shall approve the levying of such tax, the 42 governing body of any such city or county shall provide by ordinance or 43 resolution, as the case may be, for the levy of the tax. Any repeal of such

tax or any reduction or increase in the rate thereof, within the limits
 prescribed by K.S.A. 12-189, and amendments thereto, shall be
 accomplished in the manner provided herein for the adoption and approval
 of such tax except that the repeal of any such city retailers' sales tax may
 be accomplished by the adoption of an ordinance so providing.

6 (f) The sufficiency of the number of signers of any petition filed 7 under this section shall be determined by the county election officer. Every 8 election held under this act shall be conducted by the county election 9 officer.

(g) The governing body of the city or county proposing to levy any
retailers' sales tax shall specify the purpose or purposes for which the
revenue would be used, and a statement generally describing such purpose
or purposes shall be included as a part of the ballot proposition.

14

Sec. 2. K.S.A. 2018 Supp. 12-187 is hereby repealed.

15 Sec. 3. This act shall take effect and be in force from and after its 16 publication in the statute book.