SENATE BILL No. 437

By Committee on Ways and Means

2-13

AN ACT concerning electric utilities; relating to the state corporation commission; authorizing the approval and issuance of K-EBRA bonds; financing costs of electric utility property.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. (a) Sections 1 through 15, and amendments thereto, shall be known and may be cited as the Kansas electricity bill reduction bonds act

- (b) The purpose of this act is to authorize the issuance of low-cost securitized ratepayer-backed bonds, the proceeds of which must be used solely:
- (1) To lower rates paid by electric utility customers by reducing financing costs of certain property of Kansas electric utilities and related costs;
- (2) to provide transition assistance to Kansas communities and electric generation facility workers that are directly impacted by the retirement of electric generation facilities;
- (3) to make available capital investment for new, cost-effective facilities and services needed to reliably serve electric utility customers, including least-cost electric generation facilities, storage and other clean supply-side and demand-side resources; and
- (4) for use by the commission and the review by independent credit rating agencies that are necessary to achieve the highest possible bond ratings.
 - (c) The legislature hereby finds and declares that:
- (1) The use of K-EBRA bond financing will bring substantial benefits to Kansas electric utility customers by reducing retail rates for electric service, and assisting Kansas electric generation facility workers and Kansas communities that are directly impacted by the retirement of electric generation facilities, all while maintaining reliable electricity service; and
- (2) the use of K-EBRA bond financing will benefit the shareholders of Kansas electric utilities by reducing financial risk associated with ownership of certain utility property; and
- (3) because the commission's approval of a financing order is irrevocable, typically addresses very large amounts of financing

undertaken pursuant to this act and is not reviewable by future commissions, in addition to the commission's other powers and duties, the commission has the duty to perform comprehensive due diligence in the commission's evaluation of an application for a financing order and has the duty and authority to oversee the process used to structure, market and price K-EBRA bonds.

- Sec. 2. For the purposes of this act, unless the context otherwise requires:
- (a) "Ancillary agreement" means any bond, insurance policy, letter of credit, reserve account, surety bond, interest rate lock or swap arrangement, hedging arrangement, liquidity or credit support arrangement or other financial arrangement entered into in connection with K-EBRA bonds that is designed to promote the credit quality and marketability of the K-EBRA bonds or to mitigate the risk of an increase in interest rates.
- (b) "Assignee" means any person to which an interest in K-EBRA property is sold, assigned, transferred or conveyed, other than as security, and any successor to or subsequent assignee of such a person.
 - (c) "Bondholder" means any holder or owner of K-EBRA bonds.
 - (d) "Commission" means the state corporation commission.
- (e) "Customer" means a person that receives retail electric service from an investor-owned electric utility for consumption of electricity in the state.
- (f) "Electric utility" means a for-profit electric public utility, as defined in K.S.A. 66-101a, and amendments thereto, whose retail rates are subject to the jurisdiction of the commission.
- (g) "Financing costs" means costs to issue, service, repay or refinance K-EBRA bonds that are approved by the commission in a financing order, whether such costs are incurred or paid upon issuance of the K-EBRA bonds or over the life of the K-EBRA bonds, and include:
- (1) Principal, interest and redemption premiums that are payable on K-EBRA bonds:
- (2) any payment required under an ancillary agreement and any amount required to fund or replenish a reserve account or other accounts established under the terms of any indenture, ancillary agreement or other financing document pertaining to K-EBRA bonds;
- (3) any other demonstrable costs related to issuing, supporting, repaying, refunding and servicing K-EBRA bonds, including, but not limited to, servicing fees, accounting and auditing fees, trustee fees, legal fees, consulting fees, financial advisor fees, administrative fees, placement and underwriting fees, capitalized interest, rating agency fees, stock exchange listing and compliance fees, security registration fees, filing fees, information technology programming costs and any other demonstrable costs necessary to otherwise ensure and guarantee the timely payment of

K-EBRA bonds or other amounts or charges payable in connection with K-EBRA bonds;

- (4) any taxes and license fees imposed on the revenue generated from the collection of a K-EBRA charge;
- (5) any state and local taxes, including franchise, sales and use and other taxes or similar charges, including, but not limited to, regulatory assessment fees, whether paid, payable or accrued; and
- (6) any costs incurred by the commission to hire and compensate additional temporary staff needed to perform the commission's responsibilities under this act and engage specialized counsel and expert consultants experienced in securitized investor-owned electric utility ratepayer-backed bond financing similar to K-EBRA bonds.
- (h) "Financing order" means an order of the commission issued pursuant to this act that grants, in whole or in part, an application filed pursuant to this act and that authorizes the issuance of K-EBRA bonds in one or more series, the imposition, charging and collection of K-EBRA charges, and the creation of K-EBRA property. In a financing order, the commission may include any conditions that are necessary to promote the public interest and may grant relief that is different from that which was requested in the application, so long as the relief is within the scope of the matters addressed in the commission's notice of the application.
- (i) "Financing party" means holders of K-EBRA bonds and trustees, collateral agents, any party under an ancillary agreement or any other person acting for the benefit of holders of K-EBRA bonds.
- (j) "Financing statement" has the same meaning as described in K.S.A. 84-9-102, and amendments thereto.
- (k) "Least-cost generation resource" means an incremental supplyside or demand-side resource that, when included in an electric utility's generation portfolio, produces the lowest cost among alternative resources, considering both short-term and long-term costs and assessing the likelihood of changes in future fuel prices and future environmental requirements.
- (l) "Lowest cost objective" means that the structuring, marketing and pricing of K-EBRA bonds results in the lowest K-EBRA charges consistent with prevailing market conditions on or about the time of pricing K-EBRA bonds and the structure and terms of K-EBRA bonds approved pursuant to the financing order.
 - (m) "K-EBRA" means Kansas energy bill reduction assistance.
- (n) "K-EBRA bonds" means low-cost corporate securities, such as senior secured bonds, debentures, notes, certificates of participation, certificates of beneficial interest, certificates of ownership or other evidences of indebtedness or ownership, the proceeds of which are used to recover, finance or refinance commission-approved K-EBRA costs and

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 financing costs, including assistance to affected workers and communities, that are secured by or payable from K-EBRA property, and that:

- (1) Have a scheduled maturity of no longer than 30 years and a final legal maturity date that is not later than 32 years from the issue date;
- (2) are rated AA or AA2 or better by a major independent credit rating agency at the time of issuance; and
- (3) are issued by an electric utility or an assignee pursuant to a financing order.

If certificates of participation or ownership are issued, references in this act to principal, interest or premium refer to comparable amounts under those certificates.

- (o) "K-EBRA charges" means charges in amounts determined appropriate by the commission and authorized by the commission in a financing order in order to provide a source of revenue solely to repay, finance or refinance K-EBRA costs and financing costs that are imposed on and are a part of all customer bills and are collected in full by the electric utility, or the electric utility's successor or assignee, that the financing order applies to or a collection agent through a non-bypassable charge that is separate and apart from the electric utility's base rates.
 - (p) (1) "K-EBRA costs" means:
- (A) The pretax costs that the electric utility has incurred or will incur: (i) That are caused by or associated with electric utility property currently included in the rate base of an electric utility or remain as a result of the retirement of an electric generating facility located in the state; (ii) in providing transition assistance to Kansas communities and electric generation facility workers that are directly impacted by the retirement of electric generation facilities; and (iii) in constructing or acquiring renewable facilities and services, including least-cost electric generation facilities and other supply-side and demand-side resources; and
- 30 (B) any reasonable and necessary administrative and operating costs, 31 as required by a financing order. 32 (2) "K-EBRA costs" does not include any monetary penalty fine or
 - (2) "K-EBRA costs" does not include any monetary penalty, fine or forfeiture assessed against an electric utility by a governmental agency or court under a federal or state environmental statute, rules or regulations.
 - (q) "K-EBRA property" means all:
 - (1) Rights and interests of an electric utility, or the successor or assignee of such utility, under a financing order for the right to impose, bill, collect and receive K-EBRA charges as it is authorized to do solely under the financing order and to obtain periodic adjustments to such K-EBRA charges as provided in the financing order; and
 - (2) revenue, collections, claims, rights to payments, payments, money or proceeds arising from the rights and interests established by this act, regardless of whether such revenue, collections, claims, rights to payment,

payments, money or proceeds are imposed, billed, received, collected or maintained together with or commingled with other revenue, collections, rights to payment, payments, money or proceeds.

- (r) "K-EBRA revenue" means all revenue, receipts, collections, payments, money, claims or other proceeds arising from K-EBRA property.
- (s) "Non-bypassable" means that the payment of a K-EBRA charge required to repay bonds and related costs may not be avoided by any existing or future customer located within an electric utility service area, but must be paid by:
- (1) All existing and future customers receiving retail electric service from the electric utility, or the successor or assignee of such utility, under commission-approved rate schedules or under special contracts, even if a customer is allowed in the future and elects to purchase electricity from an electric supplier other than the utility; and
- (2) any person located within the electric utility service area established by the commission and that may subsequently receive retail electric service from another electric utility operating in the same service area.
- (t) "Pretax costs" means only those costs and expenses approved by the commission and include, but are not limited to, the:
 - (1) Unrecovered capitalized cost of electric utility property;
- (2) costs of decommissioning and restoring the site of a retired electric generation facility; and
- (3) other applicable capital and operating costs, accrued carrying charges, deferred expenses, reductions for applicable insurance and salvage proceeds and the costs of retiring any existing indebtedness, fees, costs and expenses to modify existing debt agreements or for waivers or consents related to existing debt agreements.
- (u) "Successor" means, with respect to any legal entity, another legal entity that succeeds by operation of law to the rights and obligations of the first legal entity pursuant to any bankruptcy, reorganization, restructuring or other insolvency proceeding, merger, acquisition, consolidation or sale or transfer of assets, whether due to a restructuring of the electric power industry or otherwise.
- (v) "Transition assistance" means assistance from K-EBRA bond proceeds transferred by an electric utility pursuant to the terms of a financing order to assist Kansas communities that are directly impacted by the retirement of an electric generation facility that is the subject of a financing order and may include, but is not limited to:
- (1) Payment of retraining costs, including costs of any apprenticeship program or skilled worker training program, for directly displaced electric generation facility workers;

 (2) financial assistance for directly displaced electric generation facility workers;

- (3) compensation to local governments for losses of property tax revenue, for a period of no more than five years and that may be reduced annually during the period that it is provided, resulting directly from the retirement of the electric generation facility; and
- (4) job retraining and education for workers who are Kansas residents who were directly involved in the transport of fuel to a retired Kansas electric generation facility and who are laid off or experience reduced work schedules resulting from the retirement of the electric generating facility.
- Sec. 3. (a) An electric utility may apply to the commission for a financing order as authorized by this act. In applying for a financing order, an electric utility may file an application for approval to:
 - (1) Issue K-EBRA bonds in one or more series;
 - (2) impose, charge and collect K-EBRA charges; and
- (3) create K-EBRA property related to electric utility property currently included in the rate base of an electric utility or for any other purpose pursuant to this act.
- (b) The commission shall take final action to approve, deny or modify any application for a financing order in a final order issued in accordance with the commission's rules for addressing applications.
- (c) In addition to any other information required by the commission, an application for a financing order shall include:
- (1) An estimated schedule for the retirement of any facility that the costs of such facility are financed by the K-EBRA bond financing;
- (2) a proposed methodology for allocating the revenue requirement for the K-EBRA charges among customer classes;
- (3) a description of the non-bypassable K-EBRA charges required to be paid by customers within the electric utility's service area for recovery of K-EBRA costs;
- (4) an estimate of the net present value of electric utility customer savings expected to result if the financing order is issued as determined by a net present value comparison between the costs to customers that are expected to result from the financing with K-EBRA bonds and the costs that would result from the application of traditional electric utility financing mechanisms for the same purposes;
- (5) an analysis evaluating one or more alternative financing scenarios, in addition to the preferred scenario contained in the application; and
- (6) a narrative description of the electric utility's planned use of K-EBRA bond proceeds, including any plans for new investment which may diminish the net retail rate savings produced by K-EBRA financing.
 - Sec. 4. (a) Following notice and hearing on an application for a

financing order as required by the commission's rules and regulations, the commission may issue a financing order, if the commission finds that:

- (1) The K-EBRA costs described in the application are reasonable;
- (2) the proposed issuance of K-EBRA bonds and the imposition and collection of K-EBRA charges:
 - (A) Result in just and reasonable rates;
- (B) are consistent with the public interest, including system reliability;
- (C) constitute a prudent and reasonable mechanism for the financing of the K-EBRA costs described in the application; and
- (D) will result in lower retail electric rates, when also considering new electric utility investments using K-EBRA bond proceeds;
- (3) the proposed structuring, marketing and pricing of the K-EBRA bonds is reasonably expected to:
- (A) Reduce costs to customers on a net present value basis or mitigate rate impacts to customers relative to traditional methods of financing; and
- (B) achieve the maximum net present value customer savings over the specified amortization of K-EBRA bonds, as determined by the commission in a financing order, consistent with market conditions at the time of sale and the terms of the financing order.
 - (b) For a financing order to be approved, the order shall:
- (1) Determine the maximum amount of K-EBRA costs that may be financed from proceeds of K-EBRA bonds authorized to be issued by the financing order;
- (2) remove the electric utility property proposed to be financed by K-EBRA bonds from the electric utility's rate base;
 - (3) allow for recovery of and on the remaining rate base;
- (4) to the extent an application requests financing as a result of the retirement of an electric generating facility located in the state, provide that an amount of K-EBRA bond proceeds up to 15% of the net present value of electric utility customer savings estimated to be provided by the electric utility that the financing order applies for use in providing transition assistance and any reasonable and necessary administrative and operating costs;
- (5) describe the proposed customer billing mechanism for K-EBRA charges and include a finding that the mechanism is just and reasonable;
- (6) describe the financing costs that may be recovered through K-EBRA charges and the period over which the costs may be recovered, which shall end no earlier than the date of final legal maturity of the K-EBRA bonds:
- (7) describe the K-EBRA property that is created and that may be used to pay and secure the payment of the K-EBRA bonds and financing

costs authorized in the financing order;

- (8) authorize the electric utility to finance K-EBRA costs through the issuance of one or more series of K-EBRA bonds, but shall not require an electric utility to secure a separate financing order for each issuance of K-EBRA bonds;
- (9) include a mechanism for making expeditious periodic adjustments in the K-EBRA charges that customers are required to pay pursuant to the financing order and for making any adjustments that are necessary to correct for any over-collection or under-collection of the K-EBRA charges in past periods or otherwise to guarantee the timely payment of K-EBRA bonds and financing costs and other required amounts and charges payable in connection with K-EBRA bonds;
- (10) include any additional findings or conclusions deemed appropriate by the commission, including those deemed appropriate to achieve the lowest cost objective;
- (11) specify the degree of flexibility afforded to the electric utility in establishing the terms and conditions of the K-EBRA bonds, including, but not limited to, repayment schedules, expected interest rates and other financing costs, provided that the scheduled final maturity of the K-EBRA bonds shall be the earlier of 30 years from the issue date of the K-EBRA bonds or as late as possible, consistent with obtaining triple A ratings on the K-EBRA bonds while concurrently ensuring that the lowest cost objective is achieved for the K-EBRA bonds; and
 - (12) specify the timing of actions required by the order so that:
- (A) The K-EBRA bonds are issued as soon as feasible following the issuance of the financing order, independent of the schedule of closing and decommissioning of any electric generation facility;
- (B) any energy assistance funds are made available as soon as feasible, but no later than the date on which the electric generation facility ceases operation;
- (C) the utility files to adjust such utility's rates, simultaneously with the beginning of the K-EBRA charges, and independently of the schedule of closing and decommissioning of any electric generation facility; and
- (D) a future ratemaking process to reconcile any difference between the projected pretax costs included in the amount financed by K-EBRA bonds and the final actual K-EBRA costs approved by the financing order. Such reconciliation may affect the utility's base rates or any rider adopted, but shall not affect the amount of the K-EBRA bonds or the associated K-EBRA charges to be paid by customers.
- (c) A financing order shall allow and may require the creation of an electric utility's K-EBRA property to be conditioned upon the sale or other transfer of the K-EBRA property to an assignee and the pledge of the K-EBRA property to secure K-EBRA bonds. A financing order shall require

 the electric utility, simultaneously with the imposition of K-EBRA charges, to reduce the utility's retail rates through a reduction in base rates or by a negative rider on customer bills in an amount equal to the revenue requirement associated with the utility assets being financed by K-EBRA bonds

- (d) Any commission expenses incurred for expert advisors, counsel and consulting services under this act shall be included as part of the financing costs and included in the K-EBRA charges or other such rates as the commission deems appropriate.
 - Sec. 5. (a) A financing order shall remain in effect:
- (1) Until the K-EBRA bonds and all financing costs authorized by the financing order have been paid in full; and
- (2) regardless of any bankruptcy, reorganization or insolvency of the electric utility to which the financing order applies or any affiliate, successor or assignee of such utility.
- (b) A financing order is irrevocable and the commission shall not reduce, impair, postpone or terminate K-EBRA charges approved in a financing order or impair K-EBRA property or the collection or recovery of K-EBRA revenue.
- (c) Notwithstanding the provisions of this section, upon motion by the commission or at the request of an electric utility or any other person, the commission may commence a proceeding and issue a subsequent financing order that provides for refinancing, retiring or refunding K-EBRA bonds issued pursuant to the original financing order if:
- (1) The commission makes all of the findings specified with respect to the subsequent financing order; and
- (2) the modification provided for in the subsequent financing order does not impair the covenants and terms of the K-EBRA bonds to be refinanced, retired or refunded.
- Sec. 6. (a) Except as provided further in subsection (b), if the commission issues a financing order to an electric utility, the commission shall not:
- (1) Consider the K-EBRA bonds issued pursuant to the financing order to be debt of the electric utility other than for income tax purposes, unless it is necessary to consider the K-EBRA bonds to be such debt to achieve consistency with prevailing utility debt rating methodologies;
- (2) consider the K-EBRA charges paid under the financing order to be revenue of the electric utility;
- (3) consider the K-EBRA costs or financing costs specified in the financing order to be the regulated costs or assets of the electric utility; or
- (4) determine any prudent action taken by an electric utility that is consistent with the financing order to be unjust or unreasonable.
 - (b) Nothing in subsection (a) shall:

 (1) Affect the authority of the commission to apply or modify any billing mechanism designed to recover K-EBRA charges;

- (2) prevent the commission from investigating the compliance of an electric utility with the terms and conditions of a financing order and requiring compliance with the financing order; or
- (3) prevent the commission from imposing regulatory sanctions against an electric utility for failure to comply with the terms and conditions of a financing order or the requirements of this act.
- (c) The commission shall not refuse to allow the recovery of any costs associated with the retirement of electric generation facilities by an electric utility solely because the electric utility has elected to finance those activities through a financing mechanism other than K-EBRA bonds.
- Sec. 7. (a) In addition to any other powers and duties, the commission:
- (1) May attach such conditions to the approval of a financing order as the commission deems appropriate to maximize the financial benefits or minimize the financial risks of the transaction to customers;
- (2) may specify details of the process used to structure, market and price K-EBRA bonds, including the selection of the underwriter or underwriters:
- (3) shall review and determine the reasonableness of all proposed upfront and ongoing financing costs; and
- (4) shall ensure that the structuring, marketing and pricing of K-EBRA bonds maximizes net present value customer savings, consistent with market conditions and the terms of the financing order.
- (b) Within 120 days after the issuance of K-EBRA bonds, the applicant electric utility shall file with the commission information regarding the actual up-front and ongoing financing costs of the K-EBRA bonds. The commission shall review the prudence of the electric utility's action to determine whether the costs resulted in the lowest overall costs that were reasonably consistent with both market conditions at the time of the sale of the K-EBRA bonds and the terms of the financing order. If the commission determines that the electric utility's actions were not prudent, were not designed to result in the lowest overall costs that were reasonably consistent with both market conditions at the time of the sale of the K-EBRA bonds and the terms of the financing order or were inconsistent with the financing order, the commission may apply any remedies within the commission's authority that do not have the effect, directly or indirectly, of impairing the security for the K-EBRA bonds.
- (c) In performing the commission's responsibilities under this act, the commission shall engage outside financial advisors and other consultants and counsel with substantial experience representing regulatory bodies in securitized investor-owned electric utility ratepayer-backed bond financing

1 similar to K-EBRA bonds.

- (1) The expenses associated with such engagement shall:
- (A) Be included as financing costs and included in the K-EBRA charge;
 - (B) not be an obligation of the state; and
 - (C) be assigned solely to the transaction.
- (2) Any expenses incurred by the commission to hire and compensate additional temporary staff needed to perform such responsibilities shall be included as financing costs and included in the K-EBRA charge. If an electric utility's application for a financing order is denied or withdrawn or for any reason no K-EBRA bonds are issued, the commission's costs of retaining expert consultants and counsel shall be paid by the electric utility and shall be considered by the commission as a prudent deferred expense for recovery in the electric utility's future rates.
- (d) The issuance of the financing bond shall be administered by the commission. The commission may consult with other state agencies for expertise in implementing the policy goals established in this act, particularly the need to address transition costs for communities and workers.
- Sec. 8. A financing order is a final order of the commission. Notwithstanding the provisions of any other law specifying proper venue for petition filings, a party aggrieved by the issuance of a financing order may petition for suspension and review of the financing order in district court. In the case of any petition for suspension and review, the court shall proceed to hear and determine the action as expeditiously as practicable and shall give the action precedence over other matters not accorded similar precedence by law.
- Sec. 9. (a) The electric bills of an electric utility that has obtained a financing order and caused K-EBRA bonds to be issued shall:
- (1) Explicitly reflect that a portion of the charges on the bill represents K-EBRA charges approved in a financing order issued to the electric utility and, if the K-EBRA property has been transferred to an assignee or successor, shall include a statement that the assignee or successor is the owner of the rights to K-EBRA charges and that the electric utility or other entity is acting as a collection agent or servicer for the assignee or successor;
- (2) include the K-EBRA charges on each customer's bill as a separate line item titled "energy bill reduction assistance charge" and may include both the rate and the amount of the charge on each bill. The failure of an electric utility to comply with this subsection does not invalidate, impair or affect any financing order, K-EBRA property, K-EBRA charges or K-EBRA bonds, but does subject the electric utility to penalties under applicable commission rules and regulations; and

(3) explain to customers in an annual filing with the commission the rate impact on customer rates from financing electric utility property with K-EBRA bonds.

- (b) An electric utility that has obtained a financing order and caused K-EBRA bonds to be issued shall demonstrate in an annual filing with the commission that K-EBRA revenues are applied solely to the repayment of K-EBRA bonds and other financing costs.
- Sec. 10. (a) K-EBRA property that is described in a financing order constitutes an existing present property right or interest in an existing present property right, even though the imposition and collection of K-EBRA charges depends on the electric utility to which the financing order is issued performing the utility's servicing functions relating to the collection of K-EBRA charges and on future electricity consumption. Notwithstanding that the value or amount of such property right or interest is dependent on the future provision of service to customers by the electric utility or a successor or assignee of the electric utility, the property right or interest exists regardless of whether the revenues or proceeds arising from the K-EBRA property have been billed, accrued or collected.
- (b) K-EBRA property described in a financing order shall exist until all K-EBRA bonds issued pursuant to the financing order are paid in full and all financing costs and other costs of the K-EBRA bonds have been recovered in full. Any portion of K-EBRA property:
- (1) Described in a financing order issued to an electric utility may be transferred, sold, conveyed or assigned to a successor or assignee that is wholly owned, directly or indirectly, by the electric utility and is created for the limited purpose of acquiring, owning or administering K-EBRA property or issuing K-EBRA bonds as authorized by the financing order; and
- (2) may be pledged to secure K-EBRA bonds issued pursuant to a financing order, amounts payable to financing parties and to counterparties under any ancillary agreements or other financing costs. Each transfer, sale, conveyance, assignment or pledge by an electric utility or an affiliate of an electric utility is a transaction in the ordinary course of business.
- (c) If an electric utility defaults on any required remittance of charges arising from K-EBRA property described in a financing order, upon application by an interested party and without limiting any other remedies available to the applying party, a court shall order the sequestration and payment of the revenues arising from the K-EBRA property to the financing parties. Any such financing order shall remain in full force and effect regardless of any reorganization, bankruptcy or other insolvency proceedings with respect to the electric utility or its successors or assignees.
 - (d) The interest of a transferee, purchaser, acquirer, assignee or

pledgee in K-EBRA property specified in a financing order issued to an electric utility and in the revenue and collections arising from that property is not subject to setoff, counterclaim, surcharge or defense by the electric utility or any other person or in connection with the reorganization, bankruptcy or other insolvency of the electric utility or any other entity.

- (e) A successor to an electric utility, whether pursuant to any reorganization, bankruptcy or other insolvency proceeding, merger or acquisition, sale, other business combination or transfer by operation of law as a result of electric utility restructuring or otherwise, shall perform and satisfy all obligations of, and shall have the same duties and rights under a financing order as the electric utility to which the financing order applies and shall perform the duties and exercise the rights in the same manner and to the same extent as the electric utility, including collecting and paying to any person entitled to receive the revenues, collections, payments or proceeds of K-EBRA property described in the financing order.
- (f) An assignee or financing party that is not already regulated by the commission shall not become subject to commission regulation solely as a result of engaging in any transaction authorized by or described in this act.
- Sec. 11. (a) Banks, trust companies, savings and loan associations, insurance companies, executors, administrators, guardians, trustees and other fiduciaries may legally invest any money within the control of such entities in K-EBRA bonds.
- (b) No K-EBRA bond issued under the provisions of this act shall ever become a debt or obligation of the state of Kansas or any political subdivision thereof, nor shall the faith and credit of the state or any political subdivision thereof be pledged in whole or in part, directly or indirectly, for the payment of such bonds, or interest thereon. Such bonds shall contain a statement that neither the state nor any political subdivision thereof shall be obligated to pay such bonds, or the interest thereon, and that neither the faith and credit nor the taxing power of the state or any political subdivision thereof is pledged or may hereafter be pledged to the payment of principal or interest on such bonds.
- (c) With respect to the holders of K-EBRA bonds, any assignee, successor and financing parties, the state hereby pledges and covenants with the holders of any bonds issued pursuant to this act that the state shall not:
- (1) Take or permit any action that impairs the value of K-EBRA property; or
- (2) reduce, alter or impair K-EBRA charges that are imposed, collected and remitted for the benefit of holders of K-EBRA bonds, any assignee, successor and financing parties until the following are paid in full:

(A) Any principal, interest and redemption premium payable on K-EBRA bonds;

(B) all financing costs; and

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- (C) all amounts to be paid to an assignee, successor or financing party under an ancillary agreement.
- (d) A person who issues K-EBRA bonds may include the limitation specified in subsection (c) in the K-EBRA bonds, ancillary agreements and documentation related to the issuance and marketing of the K-EBRA bonds.
- Sec. 12. (a) Notwithstanding any provision of law, to the extent any provision of this act conflicts with any other law regarding the attachment, assignment, perfection, effect of perfection or priority of any security interest in or transfer of K-EBRA property, the provisions of this act shall govern.
- (b) If any provision of this act is held to be invalid or is invalidated, superseded, replaced, repealed or expires after any K-EBRA bonds have been issued, that occurrence shall not affect any action allowed under this act that was lawfully taken by the commission, an electric utility, an assignee, a collection agent, a financing party, a bondholder or a party to an ancillary agreement before such occurrence and any such action shall remain in full force and effect.
- (c) Nothing in this act shall preclude an electric utility for which the commission has initially issued a financing order from applying to the commission for:
 - (1) A subsequent financing order amending such financing order; or
- (2) approval of the issuance of K-EBRA bonds to refund all or a portion of an outstanding series of K-EBRA bonds.
- Sec. 13. (a) The creation, perfection and enforcement of any security interest in K-EBRA property to secure the repayment of the principal of and interest on K-EBRA bonds, amounts payable under any ancillary agreement and other financing costs are governed by this act and all of the following shall apply:
- (1) The description or indication of K-EBRA property in a transfer or security agreement and a financing statement shall be sufficient only if the description or indication refers to sections in this act and the financing order creating the K-EBRA property; and
- (2) a security interest in K-EBRA property shall be created and be valid and binding as soon as:
- 39 (A) The financing order that describes the K-EBRA property is 40 issued;
 - (B) a security agreement is executed and delivered; and
 - (C) value is received for the K-EBRA bonds.
 - (b) Once a security interest in K-EBRA property is created pursuant

to this section, the security interest attaches without any physical delivery of collateral or any other act. Upon the filing of a financing statement with the secretary of state, the lien of the security interest is valid, binding and perfected against all parties having claims of any kind in tort, contract or otherwise against the person granting the security interest, regardless of whether such parties have notice of the lien. The secretary of state shall maintain a financing statement filed pursuant to this section in the same manner in which the secretary maintains financing statements.

- (c) A security interest in K-EBRA property is a continuously perfected security interest and has priority over any other lien, created by operation of law or otherwise, that may subsequently attach to the K-EBRA property unless the holder of the security interest has agreed in writing otherwise.
- (d) The priority of a security interest in K-EBRA property is not affected by the commingling of K-EBRA property or K-EBRA revenue with other money. An assignee, bondholder or financing party has a perfected security interest in the amount of all K-EBRA property or K-EBRA revenue that is pledged for the payment of K-EBRA bonds, even if the K-EBRA property or K-EBRA revenue is deposited in a cash or deposit account of the electric utility in which the K-EBRA revenue is commingled with other moneys and any other security interest that applies to the other moneys shall not apply to the K-EBRA revenue.
- (e) An application of an adjustment mechanism or a subsequent order of the commission amending a financing order shall not affect the validity, perfection or priority of a security interest in or transfer of K-EBRA property.
- (f) The laws of the state of Kansas shall govern the validity, enforceability, attachment, perfection, priority and exercise of remedies with respect to the transfer of an interest or right or creation of a security interest in any K-EBRA property, K-EBRA charges or financing order.
- Sec. 14. (a) A sale, assignment or transfer of K-EBRA property is an absolute transfer and true sale of, and not a pledge of or secured transaction relating to, the seller's right, title and interest in the K-EBRA property, if the documents governing the transaction expressly state that the transaction is a sale or other absolute transfer. A transfer of an interest in K-EBRA property may be created only if:
- (1) The financing order creating and describing the K-EBRA property has become effective:
- (2) the documents evidencing the transfer of the K-EBRA property have been executed and delivered to the assignee; and
 - (3) value is received.
 - (b) Upon the filing of a financing statement with the secretary of state, a transfer of an interest in K-EBRA property is perfected against all

 third persons, including any judicial lien or other lien creditors or any claims of the seller or creditors of the seller, other than creditors holding a prior security interest, ownership interest or assignment in the K-EBRA property previously perfected pursuant to this act. The secretary of state shall maintain a financing statement filed pursuant to this section in the same manner in which the secretary maintains financing statements.

- (c) The characterization of a sale, assignment or transfer as an absolute transfer and true sale and the corresponding characterization of the property interest of the assignee is not affected or impaired by the existence or occurrence of:
 - (1) Commingling of K-EBRA revenue with other moneys;
- (2) the retention by the seller of a partial or residual interest, including an equity interest, in the K-EBRA property, regardless of whether the interest is direct, indirect, subordinate or otherwise, or the right to recover costs is associated with taxes, franchise fees or license fees imposed on the collection of K-EBRA revenue;
- (3) any indemnification rights, obligations or repurchase rights made or provided by the seller;
- (4) an obligation of the seller to collect K-EBRA revenues on behalf of an assignee;
- (5) the treatment of the sale, assignment or transfer for tax, financial reporting or other purposes;
 - (6) any subsequent financing order amending a financing order; or
 - (7) any application of an adjustment mechanism.
- Sec. 15. (a) Subject to commission approval as required by subsection (b) as provided in a financing order, an electric utility may expend or invest K-EBRA bond proceeds in a manner that demonstrably benefits ratepayer interests and helps maintain system reliability to:
- (1) Purchase power to replace electricity generated by the electric generation facilities that were retired, if the commission determines that the purchased power is a least-cost generation resource;
- (2) build and own generation facilities that are least-cost generation resources as determined by the commission;
- (3) build, own or purchase electricity storage capacity to the extent that such investment is either required by law or is needed to increase the amount of least-cost generation resources that the electric utility is able to add to such utility's generation portfolio;
- (4) help customers invest in energy efficiency, including possible financing assistance; and
- (5) invest in network modernization, not including new transmission facilities, to the extent that the modernization is necessary to increase the amount of least-cost generation resources able to be added to the electric utility's system.

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(b) In considering any application for approval of the use of K-EBRA bond proceeds, the commission shall use the commission's regular process for consideration of applications pursuant to this act.

Sec. 16. This act shall take effect and be in force from and after its

publication in the statute book.